

Act 64 Implementation: Required Agricultural Practices (RAPs)

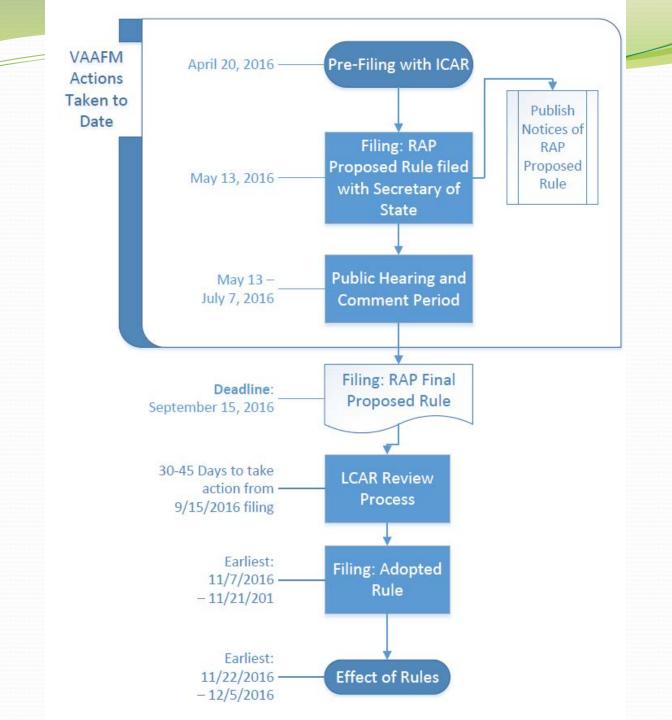


## What are the RAPs?

Act 64 RAPs

- VAAFM was directed by the Legislature to draft the RAPs pursuant to Act 64, signed into law on June 16, 2015.
- VAAFM has been charged with filing a Final Proposed Rule on or before September 15, 2016

- AAPs Since 1995
- Act 64 requires that the revised RAPs include requirements for:
  - small farm certification,
  - nutrient storage,
  - soil health,
  - buffer zones,
  - livestock exclusion, and
  - nutrient management.
  - Tile Drainage Rules for Jan 15, 2018



# Vermont Clean Water Initiative: All-In



- WWTF
- Forest Lands
- Developed Lands Including Paved Roads
- Unpaved Roads
- River Corridors & Floodplains
- Wetlands
- Ag Lands



## VERMONT AGENCY OF AGRICULTURE CURRENT WATER QUALITY INITIATIVES



With all that is happening around water quality in the state of Vermont, it may be hard to figure out how things relate or what it means for you. Outlined below are current initiatives headed or partnered by the Vermont Agency of Agriculture, Food & Markets (VAAFM). While each initiative is separate, they are joined by a common goal; to further protect water quality in the state, and enhance the good work being done by farmers by increasing outreach and assistance to farms of all sizes.

For more detail, including links to each initiative, please visit go.usa.gov/cdGew

#### Act 64 - Vermont's Clean Water Act

Also known as the Vermont Clean Water Act, a legislative law passed during the 2015 session and signed by Governor Shumlin on June 16, 2015. Addresses all sectors impacting our waters

— roads, wastewater treatment facilities, developed lands, forests and farms. It mandates new performance standards and programs to protect and improve water quality statewide

#### Lake Champlain Revised TMDL

In response to a federal lawsuit filed by the Conservation Law Foundation, the EPA reconsidered its previous approval of the 2002 Lake Champlain TMDL and disapproved the Vermont portion of the TMDL in January 2011. Under federal law, upon such disapproval, the EPA is responsible for establishing a new TMDL to implement the applicable water quality standards. The EPA initiated the process of developing a new TMDL for Lake Champlain in 2011, in cooperation with the State of Vermont, which is anticipated to be signed late spring 2016.

#### Required Agricultural Practices (RAPs)

New water quality rules revised from the formerly known Accepted Agricultural Practices (AAPs) required to be drafted by VAAFM Revisions Include; Small farm certification Nutrient storage Soil health Buffer zones Livestock exclusion Nutrient management

#### Clean Water Vermont

An exciting and growing collaboration among municipalities, state agencies, local and regional partners, farmers, businesses and the public to take action that will safeguard the public's access to clean and safe water.

#### Tile Drainage Interim Report

A requirement of Act 64, and submitted to the legislature February 16, 2016. This report provides an assessment of known facts and current findings about the benefits and impacts of subsurface drainage on Vermont's farms.

#### Secretary's Final Decision North Lake

Assessment & BMP
Initiative

Issued February 3 2016, requires mandatory
Best Management
Practices for farms in the Missisquoi Bay
Basin where the
RAPs alone are not sufficiently effective.
VAAFM will lead an assessment and BMP implementation initiative beginning in 2017.

#### Enforcement Report & Tool

Enhanced reporting techniques are being used to communicate with the public about the work that is done to inspect, monitor and regulate to ensure compliance, with water quality requirements. The tool also outlines the enforcement process and procedures VAAFM follows to resolve compliance issues.

#### VT Regional Conservation

Partnership Program
Provides framework for the State of Vermont, in

me state of vermont, in partnership with 25 organizations, agencies, businesses and non-profits to provide financial and technical assistance to agricultural and forest landowners over the next live years. It will help with development and implementation of site-specific farm and forest projects that will directly improve water quality in streams and rivers that flow towards Lake

#### **Partner Database**

A unique tool that will facilitate and improve coordination with agricultural partners statewide on conservation projects. The database will track on-farm conservation practice implementation, increase the ease with which staff can communicate with each other on projects, and allow for customizable reporting while maintaining farmer confidentiality.

#### Vermont Environmental Stewardship Program

A pilot program currently in development, VESP will encourage and recognize agricultural producers to achieve environmental excellence. Farmers will work with conservation planners and technical service providers to go above and beyond what is required by regulation.



Formal rulemaking Spring 2016, final rule - September 15, 2016



Clean Water Fund proposed increased Ag implementation \$ and expanded efforts for FY2016



Next steps include a final report, due in January 2017 and the revision of the RAPs in 2018 to include requirements for tile drainage.



Educational outreach, assessments and implementation of BMPs on farms



Increased regulatory staff as well as presence on small farms, along with additional technical assistance and engineering support



Champlain.

\$16 million in financial and technical assistance



Will allow for easy accounting of the hard work being done by farmers toward meeting the State's water quality goals



Expected to begin accepting applications in Summer 2016.



**USDA NRCS:** \$45 million over 5 years



#### **AGENCY OF AGRICULTURE, FOOD & MARKETS**

VT Agency of Agriculture, Food & Markets

BEST MANAGEMENT PRACTICE

&

ALTERNATIVE MANURE MANAGEMENT

PROGRAMS

Return Application to:

116 State Street Montpelier, VT 05620-2901

(802) 828-1410 fax

Engineering Contact: Rob Achilles, P.E. (802) 917-1397 cell

> Allyson Allen, E.I (802) 522-0857 cell

Payment Contact: Jeff Cook (802) 828-3474 office

## Technical and Financial Assistance Available for all Farms in Vermont

#### **Vermont Clean Water Fund:**

\$1.75 Million Proposed for Farms









State of Vermont RCPP: \$16 million Long Island Sound RCPP: \$10 million

**VACD RCPP:** \$800,000

**Memphremagog RCPP:** \$600K



## agriculture.vermont.gov/rap

This document, developed pursuant to Act 64 (2015 seed on), to the clean dust of the Required Agricultural Francisco (RAA) that was submitted to the Secretary of State's Office. This relative this budglet to public beinging and commercial opin or contributation. For more information, please visit by a facilitation of the secretary of the secret

#### REQUIRED AGRICULTURAL PRACTICES RULE FOR

THE AGRICULTURAL NONPOINT SOURCE POLLUTION CONTROL PROGRAM

Section 1. General

1.1

## RAP Final Rule Effective: 12/6/2016

1.3

1.2

1.4

provisions of 6 V.S.A. §§ 4991 - 4996 and additional remedies available to the State under other applicable Vermont law.

5 Further considerations under the RAPs: 6 V.S.A. § 4810a(b) requires that on or before January 15, 2018, the Secretary of Agriculture, Food and Markets shall amend by rule the Required Agricultural Practices in order to include requirements for reducing nutrient contribution to waters of the State from subsurface tile drainage. As part of the rule amendment process, the Secretary may also evaluate the current status of effectiveness of the Required Agricultural Practices, the implementation of additional best management practices, and the current water quality condition of waters of the State. The Secretary may consider additional changes to the Required Agricultural Practices, as appropriate, to meet the water quality goals of the State.



Agency of Agriculture, Food & Markets 116 State Street Montpelier, VT 05620-2901 www.Agriculture.Vermont.gov

#### Highlighted Changes Summary Agency Discussion of Changes Included in RAP Proposed Rule Filed May 13, 2016

The Vermont Agency of Agriculture, Food and Markets (VAAFM) is providing the following highlighted changes summary outlining changes made between the second draft of the Required Agricultural Practices (RAPs) Rule for the agricultural nonpoint source pollution control program and the RAP Proposed Rule filed with the Secretary of State on May 13, 2016.

As a result of Act 64—the Vermont Clean Water Act—signed into law in July 2015, the Agency of Agriculture was tasked with updating the Accepted Agricultural Practices (AAPs) to further reduce the impact of agriculture on water quality across the state. The RAPs are an updated version of the Accepted Agricultural Practices (AAPs), the rules which regulate farms in order to protect water quality, re-written to a higher level of performance. The Agency sought public input on the second draft of the new regulations, to ensure the draft RAPs reflected the realities of farming and the legislative intent of Act 64.

The second draft of the RAPs was released on February 23, 2016 and public review was considered up to April 11, 2016. During this period, 36 small focus group meetings were held throughout the state with various stakeholders. The first meeting was held on February 24, 2016 with the Southern Windsor Regional Planning Commission in Cavendish and the final meeting was held by the Lamoille County NRCD in Morrisville on 4/12/2016. Over 600 stakeholders participated in these meetings.

All written comments received are part of the Administrative Record and are on the Agency website.

This highlighted changes summary, the public comment period, and the stakeholder meetings which were held are not required by law and are an informal process undertaken by VAAFM to ensure the development of a rule which will be workable for farmers as well as able to meet the intent of Act 64. This summary responds aggregated comments, criticisms, and new data submitted in written or oral presentation to VAAFM regarding the Second Draft of the RAPs.

This highlighted changes summary covers some of the major comment areas and major revisions from the second draft of the RAPs. There are additional changes included in the Proposed RAP Rule which are not covered in this highlighted changes summary. Please read the Proposed Rule to ensure all new provisions are understood.

VAAFM wishes to thank all members of the community who took the time to provide comments or otherwise participate in this public process. All comments received have been thoroughly reviewed and considered by VAAFM in its decision-making process. Copies of the comments have been summarized and attached to assist readers in following the responses.

For more information, please visit <a href="http://agriculture.vermont.gov/water-quality/regulations/rap">http://agriculture.vermont.gov/water-quality/regulations/rap</a> or contact the Vermont Agency of Agriculture, Food and Markets at (802) 828-3478. Public comment on this RAPs draft should be submitted to <a href="https://agriculture.vermont.gov">AGR.RAP@vermont.gov</a>



#### What Farm Size are You?



#### Estimated # Farms

#### Regulatory **Authority**

#### Size of Farm

## Requirements Needed to **Meet Farm Type**

Municipal zoning may apply authority to Non-RAP Operations (NROs).

Can be required to follow the RAPs if adverse water quality impact exists

Non-RAP **Operations** (NRO)

Operates LESS THAN 4 acres used for farming AND has animal numbers below RAP Farm Threshold (Example: 1-4 cows; 1-3 horses; 1-99 layers)

Makes LESS THAN \$2,000 Annual Gross Income AND did NOT file a 1040F once in the last 2 years.

#### 6000

Agency of Agriculture, Food & Market (VAAFM) regulates RAP Small Farm Operations (SFOs).

MUST follow RAPs.

**RAP Small** Farm Operations (ŠFO)



Operates 4+ acres used for farming

Regardless of acreage, any farming operation that makes more than \$2,000 Annual Gross Income or has filed a 1040F once in the last 2 years.

Has an Approved Business Management Plan

Operates 10+ acres used for farming

- AND one of the following categories: -

700

**VAAFM** regulates Certified SFOs.

Farm needs to **ANNUALLY Self-Certify** 

-AND -

MUST follow RAPs.

Certified **Small Farm Operations** (CSFO)



**Permitted** 

**Medium Farm Operations** 

(MFO)

Livestock Farm: Example: 50 - 199 Dairy Cows or 75 - 300 Beef Cows or 40 - 150 Horses or 90,000# Liveweight

Annual Crop Farm: 50+ acres used for growing Annual Crops (Ex: Feed Corn; Sweet Corn; Pumpkins; Soybeans)

Vegetable Farm: 50+ acres used for growing Vegetables

140

Farm needs a MFO General Permit with Annual Report - AND -

VAAFM regulates MFOs.

MUST follow permit and RAPs.

VAAFM regulates LFOs.

**Permitted Large Farm Operations** (LFO)

Meets Animal Numbers for MFO Example: 200-699 Dairy Cows or 300-999 Beef Cows or 150-499 Horses or 3,000 to 9,999 Sheep

27

Farm needs a LFO Individual Permit with Annual Reporting - AND -MUST follow permit and

Meets Animal Numbers for LFO Example: 700+Dairy Cows or 1000+ Beef Cows or 500+ Horses or 10,000+ Sheep

## Activities to be managed by local town / municipality

- Parcels smaller than 4 acres in size and manages

four equines; five cattle, cows, or American bison; 15 swine; 15 goats; 15 sheep; 15 cervids; 50 turkeys; 50 geese; 100 laying hens; 250 broilers, pheasant, Chukar partridge, or Coturnix quail; three camelids; four ratites; 30 rabbits; 100 ducks; 1,000 pounds of cultured trout; or other livestock types, combinations, and numbers as designated by the Secretary

- Parcels smaller than 4 acres that
  - Gross less than \$2,000 from Ag Sales
  - Have not filed a 1040(F) once in last two years
- A farm can demonstrate they are a farm that should be regulated under the RAPs by income or a prospective business plan.
- Secretary can designate that a Non-RAP Operation must follow the RAPs if causing an adverse water quality impact

## Small Farms Requiring Certification

% Under Permit / Certification

76.4% of All Liveweight

94% Of All Dairy Cows

#### Livestock Farm

- 10+ acres AND at least 25% of Medium CAFO numbers
  - 50-199 Dairy Cows
  - 75-300 Beef Cows
  - 40-150 Horses
  - 90,000# + Liveweight

93% of All Corn for Silage

#### Annual Cropland Farm

- 50+ acres used for 'annual cropland' production
  - Where nutrients are applied

68% of All Vegetable Acreage

#### Vegetable/Produce Farm

- 50+ Acres used for 'vegetable' production
  - Where nutrients are applied

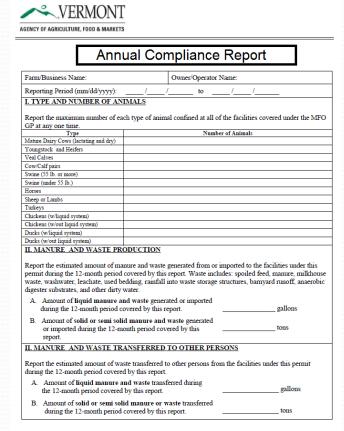
## Proposed Requirements Only For: Certified Small Farm Operations

Annual Compliance Reporting

Minimum inspection within 7 years

590 Nutrient
Management Plan
Required

Required Education for Farmers



 A person who owns or leases a Certified Small Farm shall notify the Secretary of a change in ownership or lease of the whole farm ownership or land base within 30 days.

## **Discharges:**





(a) Farms subject to regulation under these Rules shall not create any discharge of wastes from a production area or waste management system into the surface waters of the State through a discrete conveyance such as, but not limited to, a pipe, ditch, or conduit without a permit from the Secretary of ANR.

#### Nutrient, Agricultural Inputs & Waste Storage Production Areas

- Production areas shall utilize runoff or leachate collection,
   diversion or other management strategy to prevent discharge of waste or indirect discharge to groundwater.
- All Ag Wastes shall be properly stored
- Waste Storage Facilities:
  - Must be properly maintained
  - ➤ Adequate Volume to prevent overflow
  - ➤ May be required to meet and certify compliance with NRCS Standard



# Nutrient, Agricultural Inputs & Waste Storage Field Stacking of Manure

**Proposed Changes:** 

Increased stacking setbacks from water and wells plus 3 year storage maximum



- Prohibited to be stacked in a floodway or in an area subject to annual flooding
- If not approved consistent with NRCS Standards or Approved by Secretary:
- Manure stacks must meet the following setbacks:
  - 100' from property lines
  - 200' from top of bank of surface waters
  - 200' from public or private water supplies
  - 200' from any public water supply
  - 100' from ditches, or conveyance to surface water
  - As authorized by Secretary—no less than 100' top of bank surface water or well
- Field Stacks shall be land applied or exported within two years

## Nutrient Management Planning



All MFO, LFO, and Certified SFOs shall develop and implement a Nutrient Management Plan (NMP) which meets USDA NRCS Nutrient Management Plan Practice Code 590

#### All other farming operations

All sources of nutrient shall be accounted for when determining recommended application rates of manure.

All fields which receive mechanical application of manure and other wastes shall be soil sampled once ever 5 years.

Plans and records of application rates shall be maintained for 5 years.

Soil Health Management Recommendations: Cover <u>Crop Requirements</u>

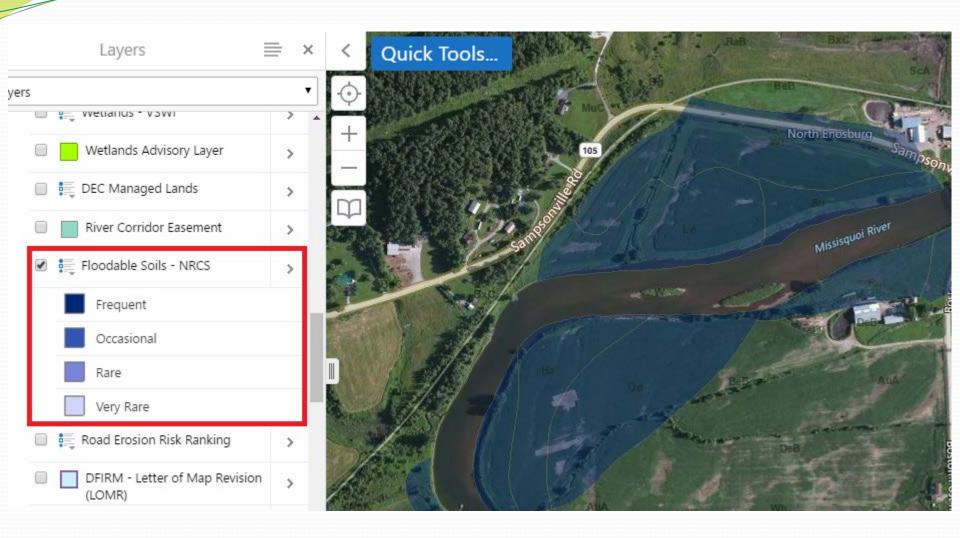


- Cropland shall be cultivated so that average soil loss will be less than or equal to the tolerable soil loss (T) for a particular soil. RUSLE2
- Field born gully erosion will be managed through appropriate BMP.



- Annual croplands subject to flooding are required to plant cover crops.
  - Broadcast by October 1
  - Drilled by October 15
- ➤ USDA Soil Survey Flooding Frequency Class:
  - "Frequently Flooded"
- > 30% Residue after Oct 15

## Shortened url: go.usa.gov/cddEz



"Frequent" means that flooding is likely to occur often under normal weather conditions. The chance of flooding is more than 50 percent in any year but is less than 50 percent in all months in any year.

# Proposed Winter and Floodplain Manure & Ag Waste Application Standards



Winter Spreading Restrictions

Floodplain Restrictions

 No Manure or Waste application spread on all fields between
 December 15 and April 1

#### Winter Spreading Ban

- Secretary may prohibit
   between 12/1-12/15 and 4/1 4/30 of any calendar year
- Emergency exemptions

- Manure may not be spread within frequently floodable soils as defined by NRCS soils layer:
- After October 16 or Before April 14
- Must injected or incorporate within 48 hrs
  - Does not apply to no-till

# Winter Manure Spreading Restrictions & Exemptions



Seasonal winter spreading exemptions including frequently flooded floodplain fields

- RAPs revise and set new standards for winter manure and wastes spreading ban.
  - Requirements for requests
  - Standards for approvals
  - Guidelines for manure application
  - ➤ Includes options for exemptions from restrictions on frequently flooded fields

## Manure & Waste Application Standards

Proposed Changes:

When Weather conditions conducive to runoff

No Manure Application on bedrock, frozen, saturated or snow covered ground (unless approved in advance)



Manure and other wastes shall not be spread when field conditions are conducive to flooding, runoff, ponding or other off site movement or can be reasonably anticipated to result in flooding, runoff, ponding or other off site movement

## Section 6.03 & 6.05(f)

## Proposed Manure & Waste Application Standards

For 590 NMPs:
Required P Reduction Strategy
when annual cropland, grass,
hayland STP reaches > 20 ppm
Modified Morgan

No Manure Application on annual, vegetable small grain **cropland** w/ slopes > 10% w/o 100' grass buffer & manure setback



## Vegetated Buffer Zones & Setbacks

Proposed Changes:

Increased buffers and manure setbacks (25' surface water and 10' ditches)

#### **Buffer Zone Requirements**

- Surface Water shall be buffered 25'
- > Ditches shall be buffered 10'
- Surface inlets or open drains shall be buffered from croplands by 25 feet of perennial vegetation
- ➤ Harvesting of Vegetated Buffer is Allowed
- ➤ No spreading manure or wastes in the vegetated buffers
- Fertilizer and compost may be used per NMP to establish or maintain buffer
- ➤ No Tillage Allowed in Buffer except for establishment or Maintenance

#### Site Specific Variances

➤ Variances for vegetated buffers may be considered based on a site specific characteristics



## Animal Mortality Management & Composting

Proposed Changes:

Mortalities must be disposed in 48 hours



Animal mortalities being disposed of on the farm within 48 hours according to the following standards:

- Compost
- Burial
- Render

On-Farm Composting of Imported Food Processing Residuals

## Proposed Livestock Exclusion Standards

Establish standards for livestock exclusion from waters.
Production & Pasture Areas
(3" minimum growth in buffer zones—25'/10')

## Production Area & Immediately Adjacent areas

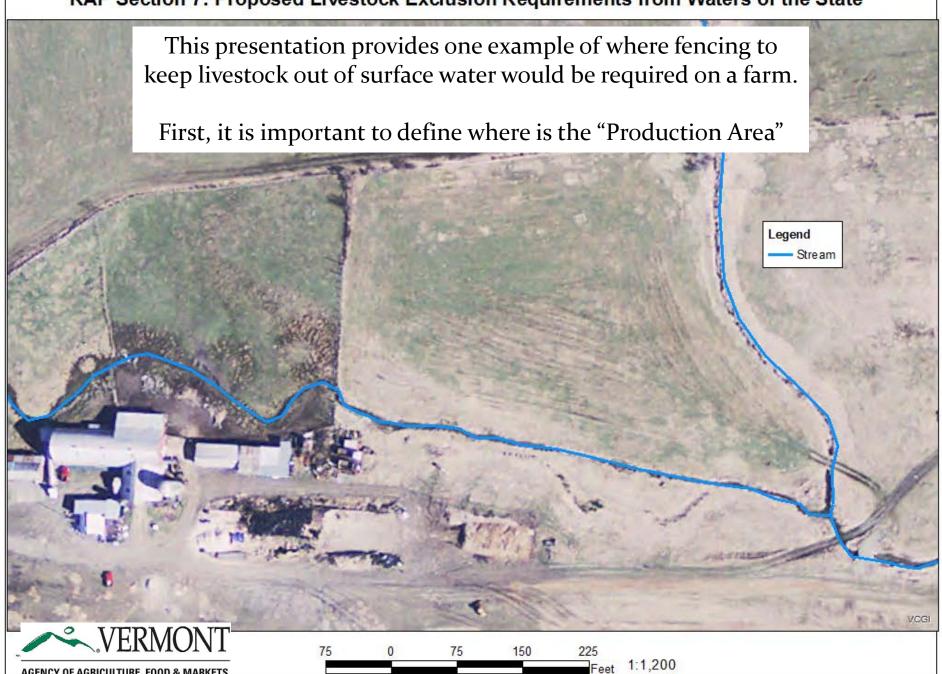
- No Access to Surface Water except:
  - ➤ At defined crossing
  - ➤ Where prescribed rotational grazing plan exists (3" residual)
  - ➤ In areas approved by Secretary
  - Adequate vegetative cover shall be maintained to protect banks of surface water



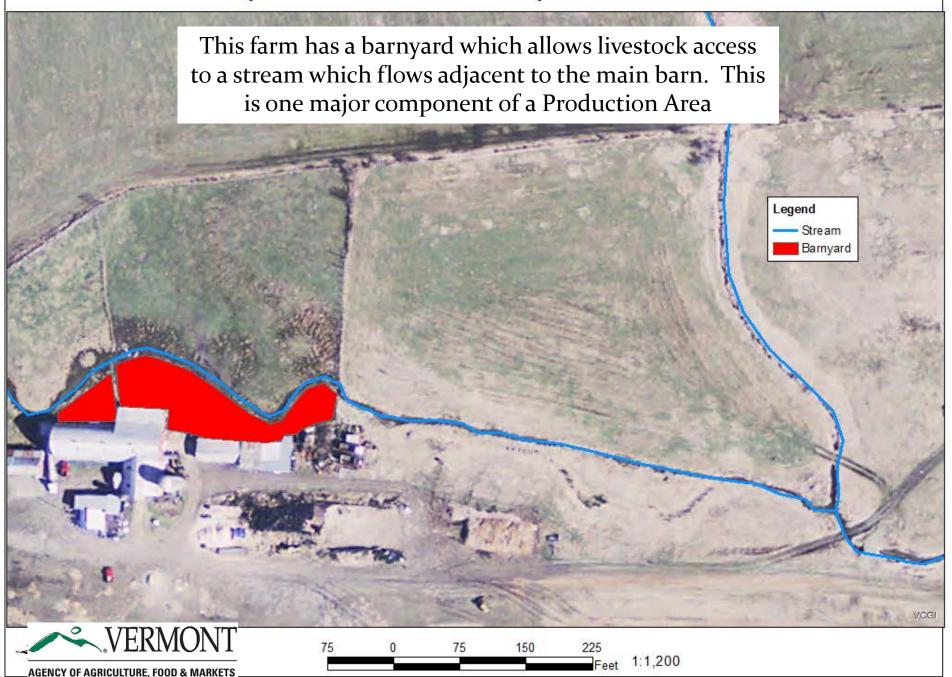
#### Outside Production Area (Pasture)

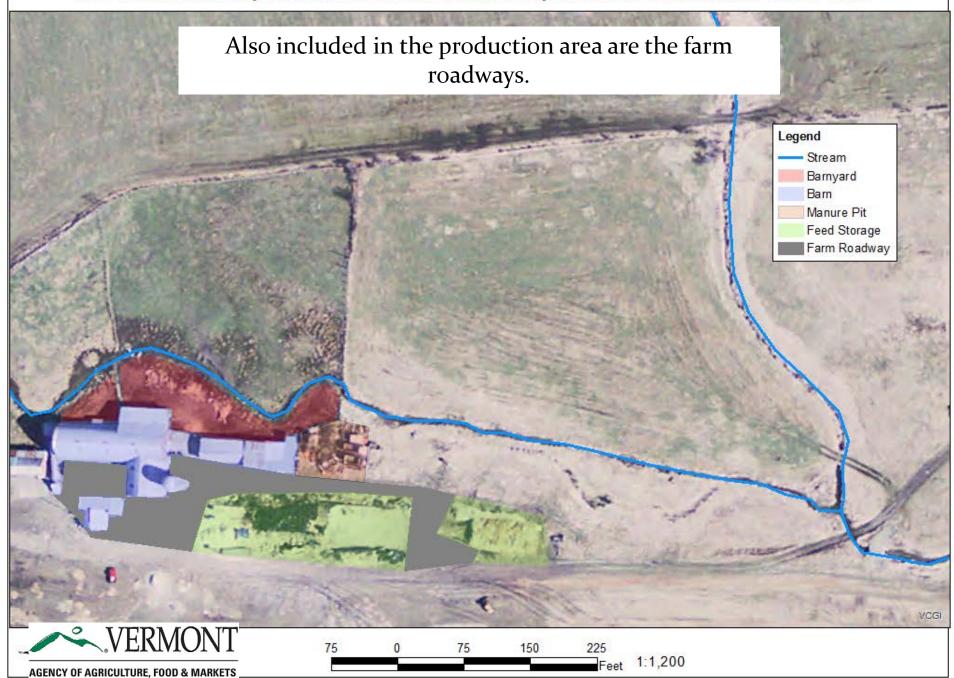
Livestock shall not have access to surface water outside of production area that:

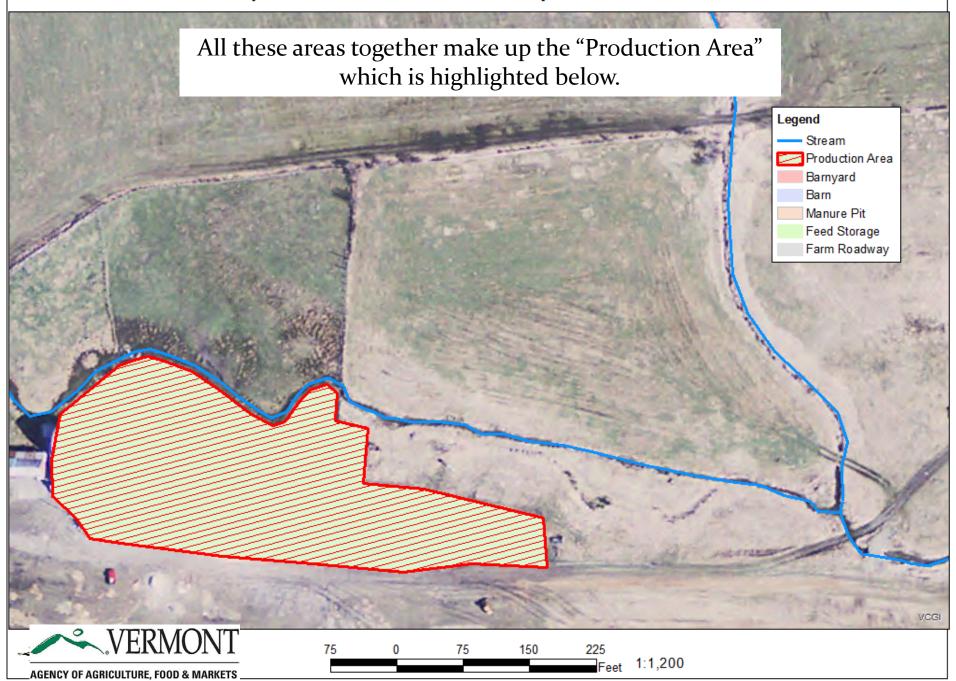
- Have unstable banks of surface water
- ➤ Areas designated by Secretary where actual or potential threat exists

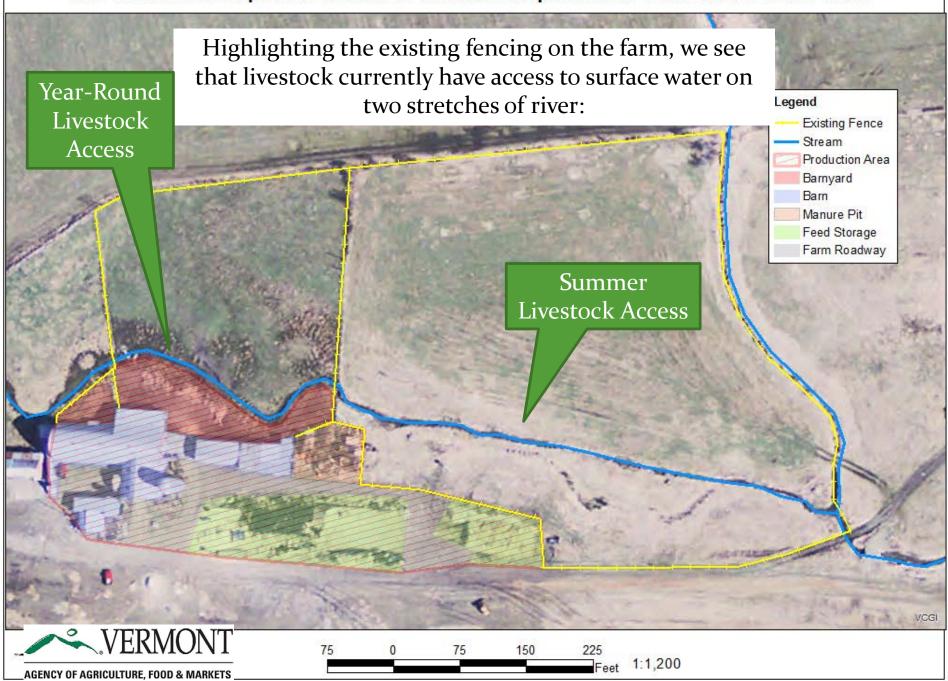


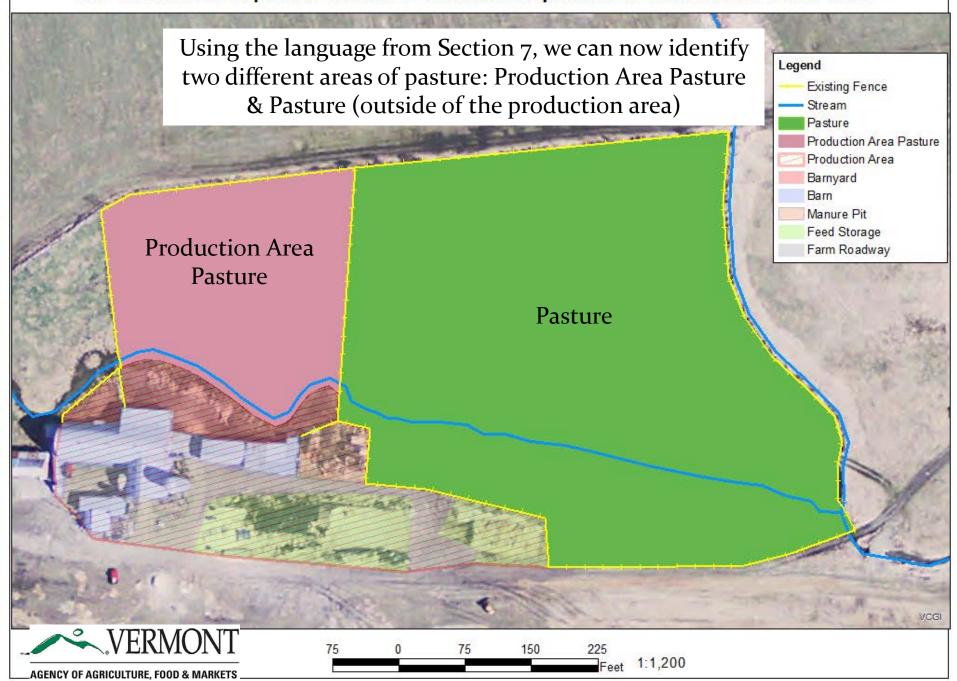
AGENCY OF AGRICULTURE, FOOD & MARKETS

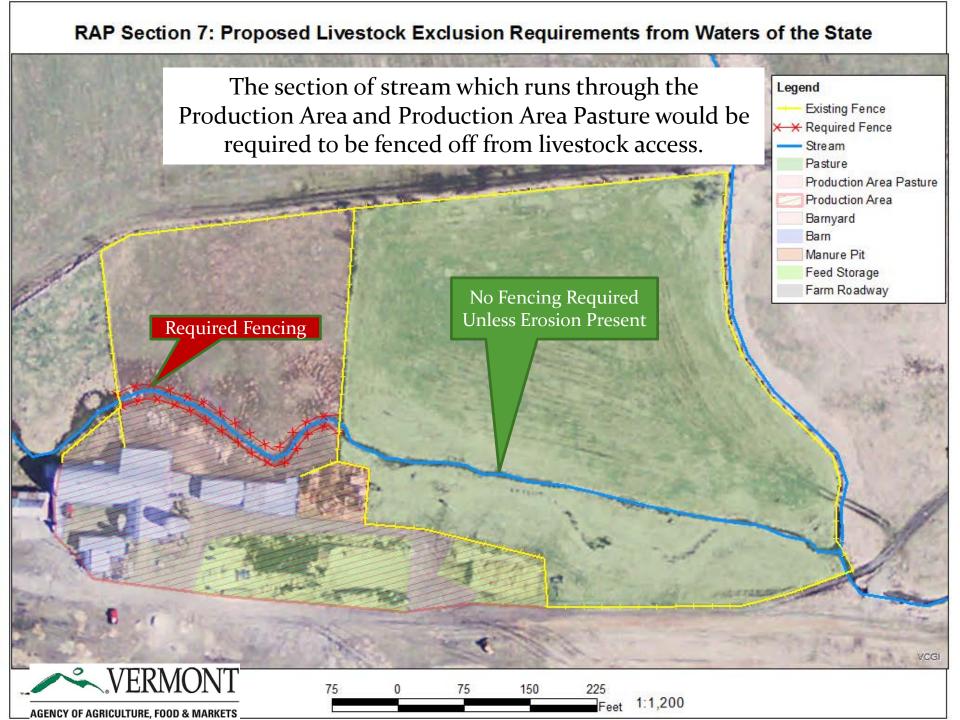


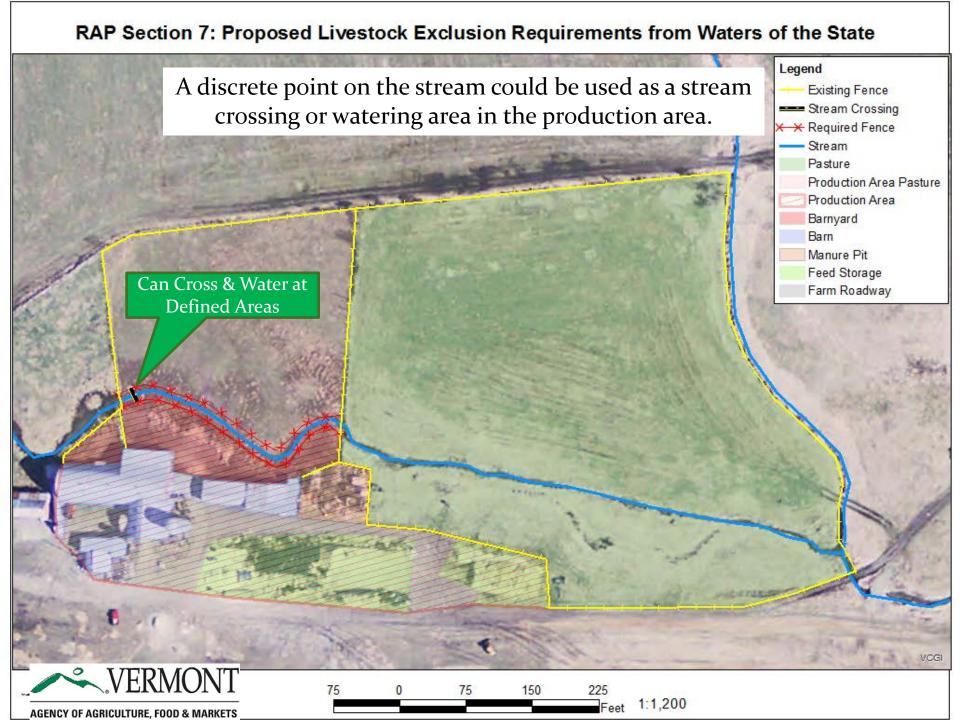


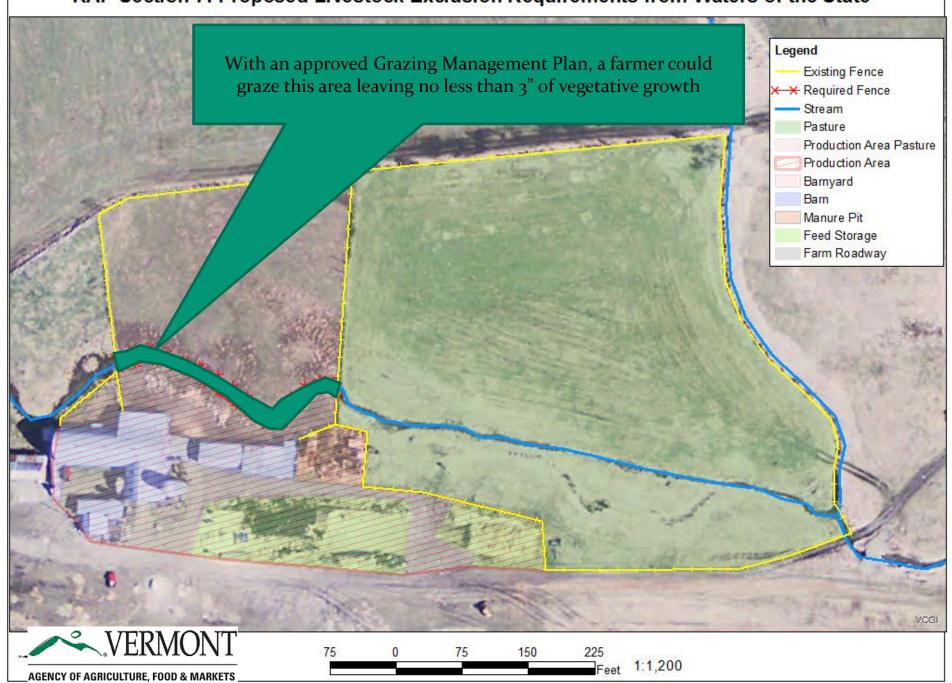












## Custom Applicator Certification

Train & license custom manure applicators



- Custom Manure Applicators shall be certified by the Secretary
  - ➤ Must demonstrate knowledge of RAPs and NRCS 590 standard
  - ➤ Must demonstrate competency in methods and techniques to ensure appropriate nutrient application in compliance with environmental standards.
- Certified custom manure applicators shall train all employees and seasonal workers in methods and techniques to meet RAP and NRCS 590 standards for nutrient application
- Certification is valid for 5 years; Shall complete 8 hours of training in each 5 year period.

#### Construction of Farm Structures

- Construction of farm structures in Flood Hazard Areas and River Corridors are required to obtain a Flood Hazard Area and River Corridor permit from ANR
- Prior to construction of farm structures, the farmer must notify the zoning administrator or town clerk in writing of the proposed activity
  - ➤ Must contain a sketch of the proposed structure including the setbacks from adjoining property lines, roads and right-of-ways
- The Secretary may grant a variance to municipal and local setbacks that will represent the minimum alternative that will afford relief and will represent the least deviation possible from these regulations
- Following minimum setbacks for all new WSF:
  - 100 feet from centerline of public road
  - 100 feet from abutting property line
  - 100 feet from the top of bank of any surface water
  - 200' from public or private wells

## **Site Specific On-Farm Conservation Practices**

- When the Secretary determines, after inspection of a farm, that a person engaged in farming is complying with the Required Agricultural Practices Rule but there still exists the potential for agricultural pollutants to enter the waters of the State, the Secretary shall require the person to implement additional, site-specific, on-farm conservation practices designed to prevent agricultural pollutants from entering the waters of the State.
- When requiring implementation of a conservation practice, the Secretary shall inform the person engaged in farming of the resources available to assist the person in implementing the conservation practices and complying with the requirements.

| Requirement of RAPs                                     | Cost of Implementation                         | FA Available  | C/S Rate      | Supporting Benefit in addition to FA   |
|---|--|---|---------------|--|
| Cover Crop<br>Frequently Flood<br>Annual Crop<br>Fields | \$89/ac<br>(Seed = \$40 / ac<br>for 100# rate) | \$67 /ac or<br>\$79/acre<br>(NRCS<br>EQIP<br>Practice<br>Code 340)  | 75% to<br>90% | 40# N Credit in Spring or<br>1 T DM / Ac break even for double<br>cropping   |
| Nutrient<br>Management Plan<br>Development<br>(CSFO)    | \$3,095 / 150 ac.<br>farm                      | \$2,321 / 150<br>ac. Farm<br>(NRCS<br>EQIP<br>Practice<br>Code 104) | 75% to<br>90% | University Programs available to support farmer development of their own plan  21.7% Average Fertilizer Usage decrease Post-NMP (Darby, 2016)  Increases rate of adoption of supporting Conservation Practices   |
| 25' Vegetated<br>Buffer on Surface<br>Water             | \$468 / ac<br>or \$850 / ac                    | \$680 / ac<br>(NRCS<br>Practice<br>Code 512)                        | 75% to<br>90% | Numerous opportunities exist to support farmers in installing vegetated buffers on surface waters  Many scenarios include consideration for 'forgone income' of changing land use (from corn to hay)  Agency will be launching VT Critical Area Seeding & Filter Strip Program: available to pay for spot installation of grassed waterways, also to support farmers to leave hayable buffers when rotating from hay to corn |

## Vegetative Buffer Zone Programs

## **USDA EQIP**

- 512: Forage and Biomass Planting
  - (Cool Season, Establish or Reseed, Foregone Income)
  - Payment Rate \$ 680.86 /Ac.
- 393: Filter Strip
  - (Filter Strip, Introduced species: Forgone Income)
  - Payment Rate: \$ 522.71 / Ac.
- 386: Field Border
  - (Field Border-Native, Inc Forgone)
  - Payment Rate: \$ 624.58 / Ac.

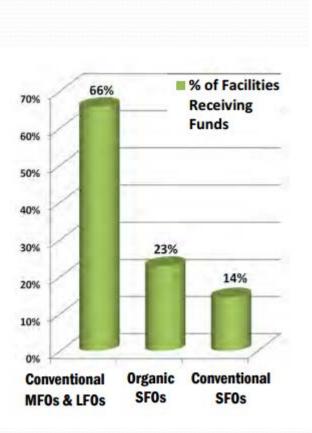
# VAAFM Critical Area Seeding and Filter Strip Program

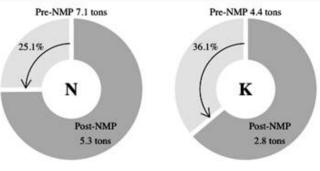
- Hayable Buffers
- Grassed Waterway
   Establishment
- Launch by spring 2015
- Will Replace Vermont Ag Buffer Program

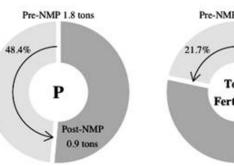
#### **CREP**

- \$4825/acre
- or \$321.67/acre/yr.

## RAPs: Technical and Financial Assistance Opportunities







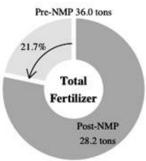


 Table 5.

 ces Adopted by Producers Since Having an NMP

|                                | Percent Adoption |
|--------------------------------|------------------|
| ervation Practice              | Since NMP        |
| Manure setbacks                | 57.3             |
| Buffers                        | 48.3             |
| Timely manure incorporation    | 46.9             |
| Applying NPK by recommendation | 40.6             |
| Cover cropping                 | 33.6             |
| Crop rotation                  | 32.2             |
| Reduced tillage                | 11.9             |
| Strip cropping                 | 4.90             |